



Mowbray Road Precinct, Lane Cove North Master Planning Study Prepared for Department of Planning and Infrastructure

# FINAL DRAFT

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This report has been prepared by: Bernard Gallagher

4 November 2011

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## **Executive Summary**

This Master Plan Study has been prepared by JBA Planning on behalf of Lane Cove Council and the New South Wales Department of Planning and Infrastructure (DoPI). It relates to the Mowbray Road Precinct at Lane Cove North. The objective of this Study is to assist in establishing the likely dwelling yield of the Precinct under different planning control scenarios after considering the various constraints.

### Mowbray Road Study Area

The Study Area is located in the suburb of Lane Cove North (within the Lane Cove Local Government Area) between Mowbray Road West (to the north) and Batten Reserve (to the south). The Study Area is located 1.3km west of Lane Cove Village, 2.5km west of Chatswood CBD, 4.5km south-east of Macquarie Park, 6km north-west of North Sydney CBD and 8.5km north-west of Sydney CBD. There are numerous public and private recreational and community facilities within the local context of the Study Area (i.e. 2km), including various parks and walking tracks.

### Planning Context

The Metropolitan Plan for Sydney 2036 and draft Inner North Subregional Strategy identify key principles and actions for growth within the Lane Cove LGA. Relevant actions encourage new development within existing urban areas, particularly within walking catchments of centres, a mix of housing types and the redevelopment/regeneration of NSW Housing stock.

The draft Inner North Subregional Strategy also identifies Epping Road, bounding the site to the south-west, as a Strategic Bus Corridor with public transport connections to the Sydney CBD, North Sydney, Macquarie Park, Castle Hill and Parramatta. The Study Area is not within the walking catchment of any nominated centres, however, the entire Study Area is within walking distance (i.e. 400m) of a bus stop with regular services.

### **Planning Controls**

The Lane Cove Local Environmental Plan 2009 (LEP 2009) is the primary planning instrument applicable to the Study Area. The Study Area is currently predominantly zoned R4 High Density Residential (permitting residential flat buildings and multidwelling housing) and partly zoned RE1 Public Recreation and E2 Environmental Conservation. The Study Area currently permits a maximum FSR of 2.1:1 and building height of 12m. Lane Cove Council has submitted a Planning Proposal to the DoPI to rezone the land currently zoned R4 to a mix of R4 High Density Residential, R3 Medium Density Residential, R2 Low Density Residential and E4 Environmental Living. The Planning Proposal also includes a reduced building height to 9.5m for land zoned R3, R2 and E4 and FSR to a mix of 0.5:1, 0.6:1 and 0.7:1.

Eight (8) development applications for residential flat buildings and one (1) for townhouse development, have been submitted under the current planning controls. Five (5) of the residential flat building developments have been approved. The remainder of the DAs had either been determined by the Joint Regional Planning Panel by way of refusal or are currently being considered by Council.

### Site Conditions

Overall, there are no major site conditions or constraints that would preclude higher density housing within the majority of the Study Area. The existing conditions affecting redevelopment of the Study Area are:

- The Study Area has a south facing aspect with a slope between 0 to 10 degrees with some portions ranging up to 20-25 degrees. Whilst the later is considered steep, such topography does not preclude the construction of residential flat buildings. All roads within the Study Area are generally within the accepted maximum gradients for roadways.
- There is no evidence of any significant geotechnical constraints within the Study Area that would preclude residential flat development.
- The Study Area comprises a mix of dwelling houses and strata titled apartments, both of varying age, quality and style. The Study Area also currently includes two small retail shops and two small public open space areas.
- The existing road conditions would not preclude the redevelopment of the Study Area for higher density housing.
- The Study Area is accessible to a range of bus services that provide access to surrounding centres and employment areas.
- There are no known European or Aboriginal heritage items or sites.

- The likely capacity of the utility services, in their current form, will be limited and is insufficient for high density development. It is expected that subject to the required investigations and augmentation by the relevant service providers, there is unlikely to be constraints to redeveloping the precinct for higher density residential development.
- Aside from potential blocking of pits and pipes there are no constraints to development with respect to stormwater management and flooding. It is recommended that stormwater outlets into Batten Reserve be upgraded to control stormwater discharging into the reserve, and gross pollutant traps be provided.
- The Stringybark Creek riparian constraints only affect a very small part of the Study Area and would most likely limit the development potential of only one lot.
- Based on flora and fauna mapping/surveys undertaken by NPWS and on behalf of Council, and the JRPP's findings in relation to the DA for 76-82 Gordon Crescent, there is unlikely to be any substantial flora and fauna constraints within the Study Area or Batten Reserve that would preclude the redevelopment of the Study Area for higher density residential development.
- Bush fire risk is the most significant condition that imposes constraints of the redevelopment potential of the Study Area. A number of lots within the southern extent of the Study Area are not considered developable residential flat development due to the impact of APZ requirement under Planning for Bush Fire Protection 2006.

### Residential Development Assumptions and Yield Estimates

A number of assumptions have been used to calculate the residential development yield of the study area. These assumptions include gross and net developable area definitions, average gross dwelling size, take up rate and floor space ratios. The assumptions are discussed in detail at Section 4.1.

A residential yield analysis of the controls under LEP 2009 and Council's Planning Proposal 2011 are identified in the below. Under the current LEP 2009, a yield of some 1,260 additional dwellings could be expected (1,650 dwellings in total). Under the Planning Proposal 1/2011, a yield of 435 additional dwellings (820 in total) could be expected. Given the expected development timeframe or minor variations to the assumptions, it is not unreasonable to assume the estimated yields could vary 10% in either direction.

	LEP 2009	Planning Proposal 1/2011
Potential increased yield	1,039	90
Approved DAs*	224	224
Proposed DAs**	0	121
Net Increase	1,263	435
Existing Dwellings	387	387
TOTAL DWELLINGS	1,650	820
Total Population	2,800	1,600

\* Net approved RFB DAs as at 31 October 2011

\*\* Net proposed RFB DAs as at 31 October 2011

### Bush Fire Risk and Evacuation

Bushfire risk within the Study Area is 'low' along Kullah Parade and Gordon Crescent and 'medium' in Merinda Street and Pinaroo Place. The Study Area is capable of accommodating future high density residential development subject to providing appropriate mitigation measures such an asset protection zone along the southern side, passing bays of at least 20m in length every 200m (this is not required for Kullah Parade and Gordon Crescent) and minor branch pruning on the bushland interface side of Kullah Parade and Gordon Crescent.

Timely mass bush fire evacuation is not viable and on-site refuge is considered appropriate, subject to appropriate building design and maintenance and the adoption of an on-site refuge/bushfire response plan for each building.

### Study Recommendations

The following recommendations are made regarding proposed works within the Study Area and amendments to planning instruments relevant to the Study Area.

### Impacts on Batten Reserve

- Stormwater outlets into Batten Reserve be upgraded to control stormwater discharging into the reserve, and gross pollutant traps be provided.
- Pruning of branches, to 4m above the kerb height, on the bushland interface side of Kullah Parade and Gordon Crescent.

### Zoning

- Retain the R4 zoning across the majority of the Study Area.
- Rezone to retain single dwelling housing (R2 Low Density Residential) on land that is substantially affected at APZ requirements.
- Rezone the existing corner shops at the corner of Mowbray Road and Willandra Street to B1 Neighbourhood Business.

### **Building Height**

- The maximum building height in the four storey areas be increased to 14.5m (from 12m) to allow for basement extrusions and roof features / plant.
- Revise Part C of DCP 2010 to be explicit as to the maximum number of storeys that may be accommodated within the 14.5m height limit.
- Increase the height limit at the north-western end of the Study Area to 17.5m to accommodate a partial 5th storey.
- Revise Part C of DCP 2010 to ensure that the 5th storey is recessed (i.e. max 50% of the area of the floor below) and setback generally 3m from the facade.
- The maximum building height in the low density residential areas to be 9.5m.

### Floor Space Ratio

- The maximum floor space ratio for the 4 storey apartment areas is 1.6:1;
- The maximum floor space ratio for the 5 storey apartment areas is 1.8:1; and
- The maximum floor space ratio for the single dwellings areas is 0.5:1.

### **Open Space and Pedestrian Connections**

- Consolidate the open space within the Study Area into a more useable park at the between Pinaroo Place and Kullah Parade.
- Improve the pedestrian linkage between Merinda Street and the pedestrian overbridge at Epping Road.
- Upgrade the pedestrian connection between Mindarie Street and Kullah Parade. This may include realignment as part of any future redevelopment of adjacent sites.
- Investigate the potential for a new pedestrian connection / steps between Mowbray Road West and Gordon Crescent.

### Site Coverage and Deep Soil Planting

• Revise Section 3.17 of DCP 2010 to require a minimum 40% of a site area for deep soil planting.

### **Tree Retention and Replacement**

 Revise DCP 2010 to provide greater emphasis on the tree retention of existing trees and the planting of new trees within development sites.

### Interface between Residential Flats and Dwelling Houses

 Revise DCP 2010 to include a provision to require the consideration of the interface between residential flat buildings and dwelling houses.

### **Building Materials and Finishes**

 Revise Part C of DCP 2010 to provide more design guidance as to the external materials and finishes of buildings.

### **Residential Yield**

The estimated residential yield under the recommended scenario is identified below.

	Recommended scenario
Potential increased yield	973
Approved/Proposed DAs	224
Net Increase	1,200
Existing Dwellings*	381
TOTAL DWELLINGS	1,580
Total Population	2,900

## 1.0 Introduction

This Master Plan Study has been prepared by JBA Planning on behalf of Lane Cove Council and the New South Wales Department of Planning and Infrastructure (DoPI). It relates to the Mowbray Road Precinct at Lane Cove North.

The Precinct (referred to as the "Study Area" - see **Figure 1**) was rezoned to R4 High Density Residential in February 2010 as part of Lane Cove Council's (Council) comprehensive Local Environment Plan 2009 (LEP 2009). In early 2011, Council lodged a Planning Proposal (Planning Proposal 1/2011) to down zone a substantial part of the Precinct.

The objective of this Study is to assist in establishing the likely dwelling yield of the Precinct under different planning control scenarios after considering the various constraints. A copy of the study brief is included at **Appendix A**.

The Study will assist in identifying any necessary infrastructure works to complement the above mentioned planning control scenarios (if required) and will inform a strategic review of the planning framework of the Mowbray Road Precinct.

### The Study Team

The study team comprises:

- JBA Planning: Urban Planning and Design
- Eco Logical Australia: Bushfire
- Diversi Consulting: Civil Infrastructure
- Davis & Langdon: Property Economics

The preparation of this Study has been undertaken in consultation with SMEC, the authors of the Strategic Transport Study and officers from Council and the DoPI.

Various site inspections were undertaken by all members of the study team.

### Structure of this Study

This Study is structured as follows:

- Section 2: sets out an overview of the planning context relevant to the precinct.
- Section 3: provides a summary of the existing site conditions.
- Section 4: sets out the residential yield assessments under both the LEP 2009 and Planning Proposal 1/2011 scenarios.
- Section 5: outlines the Study recommendations.

Background Document Review

The documents and studies listed at **Appendix B** have been reviewed during the preparation of this Study.

### 1.1 The Mowbray Road Precinct

The Study Area is located in the suburb of Lane Cove North (within the Lane Cove Local Government Area) between Mowbray Road West (to the north) and Batten Reserve (to the south). The Study Area is located:

- 1.3km north-west of Lane Cove Village;
- 2.5km south-west of Chatswood CBD;
- 4.5km south-east of the Macquarie Park Corridor;
- 6km north-west of the North Sydney CBD; and
- 8.5km north-west of the Sydney CBD.

The site is bound by:

- Mowbray Road West, also being the LGA boundary between Lane Cove and Willoughby Councils, and the residential suburb of Chatswood West to the north;
- Centennial Avenue and the residential suburb of Lane Cove North to the east (with the Pacific Highway approximately 1.2km to the east);
- Willandra Street, the residential suburb of Lane Cove North and Epping Road to the west, and the Lane Cove West Industrial Area to the south-west; and
- Batten Creek Reserve, Epping Road and the residential suburb of Lane Cove to the south.

There are a number of public and private recreational and community facilities within the local context (i.e. within a 2km radius), including:

- Mowbray Public School (opposite the Study Area across Mowbray Road West);
- Lane Cove West Public School;
- Lane Cove Public School;
- St Michael's Catholic School;
- Chatswood High School;
- Batten Creek Reserve;
- Tantallon Oval;
- Blackman Park;
- Pottery Green;
- Mowbray Park and other Lane Cove River foreshore parks and reserves;
- Chatswood Gold Club;
- Mowbray West Tennis Club; and
- Lane Cove Bowling and Recreation Club; and
- various walking tracks and pedestrian connections along the Lane Cove River and tributaries.







Figure 2 – Local Context of the Study Area

## 2.0 Planning Context

The following section provides an overview of the strategic and statutory planning context relevant to the Study Area.

### 2.1 Relevant Legislation

There are a number of legislative frameworks which apply to the Study Area, each of which is summarised below:

- Environmental Planning and Assessment Act 1979 (EPA Act);
- Threatened Species Conservation Act 1995 (TSC Act);
- Rural Fires Act 1997 (RF Act); and
- Environment Protection and Biodiversity Conservation Act 1999 (EPBC Act).

Environmental Planning and Assessment Act 1979

The EPA Act is the principal statute which governs the development of land in NSW. The main parts of the EPA Act that are relevant to the development of land within the Study Area are:

- Part 3: governs the making and amendment of environmental planning instruments and development control plans;
- Part 4: prescribes the development assessment process required for development that needs consent including matters that must be considered in section 79C when determining a development application. These include SEPPs, LEPs and DCPs (see sections 2.3, 2.5 and 2.7 of this report); and
- Part 5: relevantly applies where Housing NSW proposes to carry out an activity (such as the erection of a building) that does not require development consent under Part 4, but is not exempt development (for example, residential development under clause 40 of State Environmental Planning Policy (Affordable Rental Housing) 2009). In some circumstances an Environmental Impact Statement is required to carry out an activity.

Threatened Species Conservation Act 1995

The TSC Act identifies and protects threatened species, populations and ecological communities that are endangered, vulnerable or presumed to be extinct.

If development is proposed on land within or adjacent to the Study Area that is 'likely to significantly affect' any threatened species or ecological communities, then:

- a development application must be accompanied by a Species Impact Statement (section 78A of the EPA Act);
- development consent cannot be granted without the concurrence of the Director-General of the Department of Environment, Climate Change or Water or the Minister for Environment (section 79B(3) of the EPA Act); and
- where the proponent is Housing NSW and where Part 5 of the EPA Act applies, an Environmental Impact Statement would be required (section 112 of the EPA Act).

Refer to Section 3.10 for more discussion.

### Rural Fires Act 1997

Division 8 of Part 4 of the Rural Fires Act 1997 deals with development of bush fire prone land. Part of the Study Area is bush fire prone land according to Council's Bush Fire Prone Land Map (see **Figure 22**).

Relevant provisions include the following:

- section 100B requires a 'bush fire safety authority' to be obtained before subdividing bush fire prone land on which residential development is permitted, or developing bush fire prone land for a 'special fire protection purpose' (the definition of which does not include residential development);
- section 100C(1) states that an environmental planning instrument cannot prohibit, require development consent for or otherwise restrict the doing of certain bush fire hazard reduction work;
- section 100(4) allows bush fire hazard reduction work to be carried out on land despite any requirement for approval under another Act, if the work is carried out in accordance with a bush fire risk management plan and any bush fire hazard reduction certificate in force in respect of the work.

An authorisation under section 100B is 'integrated development' under section 91 of the EPA Act. This means that before granting development consent, the consent authority must obtain from the Commissioner of the NSW Rural Fire Service the general terms of any approval proposed to be granted by the Commissioner in relation to the development. Furthermore, the consent must be consistent with the general terms of the Commissioner's approval. However, these requirements do not apply to development by or on behalf of the Crown (which includes Housing NSW).

Finally, section 79BA of the EPA Act states that development consent cannot be granted for the carrying out of development for any purpose on bush fire prone land (except subdivision of residential land or development for a 'special fire protection purpose') unless the consent authority:

- is satisfied that the development conforms to the relevant requirements of Planning for Bush Fire Protection; and
- has been provided with a certificate by a qualified bush fire risk assessment consultant stating that the development conforms to the relevant requirements.

Refer to Section 3.11 for more discussion.

### Environment Protection and Biodiversity Conservation Act 1999

The EPBC Act is Commonwealth legislation which requires Commonwealth assessment and approval for (among other things) the carrying out of an 'action' (such as development) that will or is likely to have a significant impact on a 'matter of national environmental significance'. As far as we are aware, the only potential matter of national environmental significance is 'threatened species and communities'.

### 2.2 Strategic Planning Framework

### New South Wales 2021 (The State Plan)

NSW 2021 is a 10 year plan to rebuild the economy, provide quality services, renovate infrastructure, restore government accountability, and strengthen our local environment and communities.

The Plan sets out 5 strategies which include goals such as 'Improving the performance of the NSW Economy', 'Increasing the Competitiveness of Doing Business in NSW', 'Building Liveable Centres' and 'Placing downward pressure on the cost of living'.

In relation to the last goal, one of the 'priority actions' that has been identified to deliver that goal is 'Partner with local councils to ensure that targets for housing and growth and the priorities within subregional plans and regional plans are reflected in relevant planning proposals and in local planning instruments (local environmental plans).' The relevant subregional plan to the Study Area is the Draft Inner North Subregional Strategy which is addressed below.

### Metropolitan Plan for Sydney 2036

The Metropolitan Plan for Sydney 2036 was released by the NSW Department of Planning in 2011 to manage Sydney's growth and identify a vision for 2036. The Metropolitan Plan updates the Sydney Metropolitan Strategy (which was released by the Department of Planning in 2005) and incorporates the Metropolitan Transport Plan 2010.

The Metropolitan Plan includes actions to guide future growth, including:

- locate at least 70% of new homes in existing suburbs and up to 30% in greenfield areas;
- provide 80% of new housing within the walking catchment of existing and planned centres;
- plan for 770,000 additional homes with a range of housing types, sizes and affordability levels for a growing and ageing population; and
- ensure local planning controls include more low rise medium density housing in and around smaller local centres.

The Metropolitan Plan identifies 10 subregions within the Sydney Metropolitan Region. Lane Cove North is within the Inner North Subregion. All subregions across Sydney are required to accommodate population growth through the provision of additional dwelling targets. The Inner North Subregion is allocated a housing target of 44,000 additional dwellings to be provided by 2036.

### Draft Inner North Subregional Strategy

The Draft Inner North Subregional Strategy was released in 2007. The subregional strategy builds onto the strategic direction provided within Metropolitan Plan with detailed directions and actions for the Lane Cove, North Sydney, Mosman, Willoughby, Ryde and Hunters Hills LGAs.

Relevant directions within the subregional strategy for the study area include:

- plan for sufficient zoned land to accommodate 3,900 additional dwellings within the Lane Cove LGA;
- focus residential development around centres, town centres, villages and neighbourhood centres;
- provide a mix of housing; and
- redevelop and regenerate Department of Housing stock.

The Study Area abuts Epping Road, identified as part of two strategic bus corridors, linking the study area to the City, North Sydney, Macquarie Park, Castle Hill and Parramatta.

The nearest centre identified in the draft subregional strategy, Mowbray Road Shops, Lane Cove, is classified as a neighbourhood centre (with a walking catchment of 150m) and located approximately 250m to the west of the Study Area. The draft subregional strategy does not classify the shops within the Study Area, on the corner of Mowbray Road West and Willandra Street, however these shops may be considered a small neighbourhood centre within the Inner North Subregion.

The draft subregional strategy was released prior to the Metropolitan Plan for Sydney 2036 and reflects the housing target identified for the Inner North Subregion under the Sydney Metropolitan Strategy (i.e. 30,000 additional dwellings). The Metropolitan Plan for Sydney has since updated this target to 40,000 dwellings. The housing target for the Lane Cove LGA may be increased as the LGA targets are revised to accommodate the increased subregional dwelling target.



Figure 3 – Metropolitan Plan for Sydney 2036



### 2.3 State Environmental Planning Polices

The following relevant State Environmental Planning Policies (SEPPs) apply to the Study Area:

- State Environmental Planning Policy No 19 Bushland in Urban Areas (SEPP 19);
- State Environmental Planning Policy No 55 Remediation of Land (SEPP 55);
- State Environmental Planning Policy No 65 Design Quality of Residential Flat Development (SEPP 65);
- State Environmental Plan Housing) 2009 (SEPP Af
- State Environmental Plan People with a Disability)

Table 1 summarises the ke

### Table 1 - Overview of relevant SEF

SEPP

SEPP 19

SEPP 55

SEPP 65

SEPP Affordable

Rental Housing

SEPP Seniors

Housing

### 2.4 Section 117 Directions

Section 117(2) of the Environmental Planning and Assessment Act 1979 allows the Minister for Planning and Infrastructure to direct a local council to prepare an LEP in accordance with principles specified in the direction, and to include provisions which will achieve or give effect to such principles. On 1 July 2009, the Minister made a series of relevant directions. Table 2 summarises the relevant directions.

Table 2 - Overview of relevant section 117(2) directions

evelopment (SEPP 65);		The section (17/2) directions		
tal Planning Policy (Affordable Rental EPP Affordable Rental Housing); and	Direction	Relevance	Direction	Relevance
tal Planning Policy (Housing for Seniors or ability) 2004 (SEPP Seniors Housing). the key provisions from these SEPPs.	2.1: Environment Protection Zones	Requires a planning proposal to include provisions that facilitate the protection and conservation of environmentally sensitive areas, and not to reduce the environmental protection standards that apply to the land. The planning proposal can be inconsistent with this direction provided certain criteria are met.	4.4: Planning for Bushfire Protection	Requires a planning authority to consult with the Commissioner of the NSW Fire Service following receipt of a gateway determination and prior to undertaking community consultation. Requires a planning proposal to: • have regard to Planning for Bushfire
Relevance	3.1: Residential Zones	Requires a planning proposal to contain		<ul><li>Protection 2006;</li><li>introduce controls that avoid placing</li></ul>
Requires consideration of the impact of development on urban bushland at both the plan making and development application stage. See Section 5.4 for more discussion on this issue		<ul> <li>provisions that will encourage:</li> <li>the provision of housing that will broaden the choice of housing types and locations;</li> <li>make more efficient use of existing infrastructure and services; and</li> <li>be of good design.</li> <li>Also requires a planning proposal to:</li> <li>contain a requirement that residential development is not permitted until land is adequately serviced; and</li> <li>not contain provisions which will reduce the permissible residential density of land.</li> </ul>		<ul> <li>inappropriate developments in hazardous areas;</li> <li>ensure that bushfire hazard reduction is not prohibited within the Asset Protection Zone (APZ);</li> </ul>
Requires consideration of contamination at both the plan making and development application stage				<ul> <li>provide an APZ complying with specified requirements in the Direction or, where an APZ cannot be achieved, an appropriate performance standard;</li> </ul>
Applies to residential flat development and requires consideration of the design quality principles and the Residential Flat Design	n of the design quality sidential Flat Design			<ul> <li>contain provisions for two-way access roads which links to perimeter roads and/or fire trail networks;</li> </ul>
Code at both the plan making and development application stage		Requires a planning proposal to locate zones for urban purposes and include provisions that		<ul> <li>contain provisions for adequate water supply for firefighting purposes;</li> <li>minimise the perimeter of the area of</li> </ul>
Provides a floor space bonus for the provision of affordable housing (if undertaken on or behalf of the Housing NSW)		give effect to: Improving Transport Choice – Guidelines for planning and development (DUAP 2001); and		<ul> <li>Inimities the perimeter of the area of land interfacing the hazard which may be developed; and</li> <li>introduce controls on the placement of combustible materials in the Inner Protection</li> </ul>
Includes provisions and design principles for the development of seniors housing		The Right Place for Business and Services – Planning Policy (DUAP 2001).		Area.

## 2.5 Lane Cove Local Environmental Plan 2009

The Lane Cove Local Environmental Plan 2009 (LEP 2009) is the primary planning instrument applicable to the Study Area. The key relevant provisions of LEP 2009 are summarised in **Table 3**. The Land Zoning, Maximum Floor Space Ratio and Maximum Height Maps at included at **Figures 5** to **7**.

Table 3 – Summary of Key Provisions from Lane Cove Local Environmental Plan 2009

Provision	Control
2.2 & 2.3 Zoning	The Mowbray Road Precinct is primarily zoned R4 High Density Residential, and partly zoned RE1 Public Recreation and E2 Environmental Conservation (see Figure 5) The R4 High Density Residential permits, amongst other things, 'multi dwelling housing' and 'residential flat buildings' whilst prohibits 'Dwelling houses' and 'dual occupancies' (see definitions at Table 5 below) Residential development is prohibited is both the RE1 Public Recreation and the E2 Environmental Conservation Zone
4.1 Lot Size	Partly a minimum lot size of 550m <sup>2</sup> and partly, no minimum lot size
4.3 Height	Maximum 12m
4.4 FSR	Maximum 2.1:1
5.1 Land Reserved for Acquisition	N/A
5.10 Heritage	N/A
6.3 Riparian Land	The southern side of the Study Area includes some riparian land. This issues is addressed at Section 3.7



### 2.6 Lane Cove Planning Proposal 1/2011

On 31 March 2011, Council submitted a Planning Proposal for the Study Area (Planning Proposal 1/2011) to the DoPI for consideration by the Gateway. The Planning Proposal seeks to:

- rezone the majority of the R4 High Density Residential Zone to a combination of zones including E4 Environmental Living, R2 Low Density Residential, R3 Medium Density Residential, R4 High Density Residential and RE1 Public Recreation (see Figure 8);
- reduce the maximum height limit from 12m to 9.5m for the majority of the Study Area (some areas will retain the 12m height limit) (see Figure 9); and
- reduce the maximum FSR from 2.1:1 to a combination of 0.5:1, 0.7:1 and 0.8:1 (see Figure 10).

Table 4 below summarises the permissibility of the main residential housing forms under the Planning Proposal 2011 land uses zones. Table 5 sets out the definitions (from LEP 2009) of these residential housing forms.

The Planning Proposal states that the "...downzoning is proposed on the grounds of excessive traffic generation, inadequate public transport connectivity, low road network capacity, stormwater runoff, bushfire, topography, gradient and other constraints, distance from shops and community facilities and the need for maximum protection for Batten Reserve's significant environmental character."

#### Table 4 – Comparison of proposed zones in Lane Cove Planning Proposal 2011

Zone	Dwelling houses	Dual occupancies	Attached dwellings	Multi dwelling housing	Seniors housing	Residential flat buildings
R2 Low Density Residential	✓	~	×	✓	×	×
R3 Medium Density Residential	×	×	~	~	~	×
R4 High Density Residential	×	×	×	~	×	~
E4 Environmental Living	~	×	×	×	×	×



### Table 5 – LEP 2009 definitions of key residential housing forms

Housing Form	Definition
Dwelling house	A building containing only one dwelling
Dual occupancy	A dual occupancy (attached) or a dual occupancy (detached)
Dual occupancy (attached)	2 dwellings on one lot of land that are attached to each other, but does not include a secondary dwelling
Dual occupancy (detached)	2 detached dwellings on one lot of land, but does not include a secondary dwelling
Attached dwelling	<ul> <li>A building containing 3 or more dwellings, where:</li> <li>(a) each dwelling is attached to another dwelling by a common wall, and</li> <li>(b) each of the dwellings is on its own lot of land, and</li> <li>(c) none of the dwellings is located above any part of another dwelling.</li> </ul>
Multi dwelling housing	3 or more dwellings (whether attached or detached) on one lot of land, each with access at ground level, but does not include a residential flat building
Seniors housing	<ul> <li>A building or place that is:</li> <li>(d) a residential care facility, or</li> <li>(e) a hostel within the meaning of clause 12 of State Environmental Planning Policy (Housing for Seniors or People with a Disability) 2004, or</li> <li>(f) a group of self-contained dwellings, or</li> <li>(g) a combination of any of the buildings or places referred to in paragraphs (a)–(c), and that is, or is intended to be, used permanently for:</li> <li>(h) seniors or people who have a disability, or</li> <li>(i) people who live in the same household with seniors or people who have a disability, or</li> <li>(j) staff employed to assist in the administration of the building or place or in the provision of services to persons living in the building or place, but does not include a hospital</li> </ul>
Residential flat building	A building containing 3 or more dwellings, but does not include an attached dwelling or multi dwelling housing

## 2.7 Lane Cove Development Control Plan 2010

The Lane Cove Development Control Plan (DCP) 2010 is the only DCP which applies to development within the Study Area. The parts of DCP 2010 that are applicable are:

- Part B General Controls;
- Part C Residential Development;
- Part H Bushland Protection;
- Part J Landscaping;
- Part O Stormwater Management; and
- Part Q Waste Management and Minimisation.

**Table 6** summarises the key provisions from Part C of DCP 2010 applicable to both multi dwelling housing and residential flat buildings. Council proposes to amend DCP 2010 including a number of amendments to Part C. Where a provision in Part C is proposed to be amended or a new provision added, the relevant amendment/provision is shown in italics in **Table 6**.

### Table 6 – Key residential provisions from DCP 2010

	Clause C.2 Attached and Multi-Dwelling Housing (Townhouses and Villas)	Clause C.3 - Residential Flat Buildings
Front Setbacks	<ul> <li>2.4.1 Street</li> <li>Min 6m (balconies can intrude 600mm within this setback)</li> <li>2.4.2 Front</li> <li>Min 2m (eg from communal open space within the development)</li> <li>New provision: secondary setback for multi-dwelling housing on corner allotments to be 2m.</li> <li>Amendment for multi-dwelling housing: min. 7.5m street setback in R2 Zone.</li> </ul>	<ul> <li>3.5.1 Front/Street</li> <li>Consistent with prevailing setback or min 7.5m</li> <li>New provision: secondary setback for corner allotments to be the same as the side setback</li> </ul>
Side/Rear Setbacks	<ul> <li>2.4.3 Side</li> <li>1.2m for single storey dwelling</li> <li>1.5m for two storey townhouse</li> <li>2.4.4 Rear</li> <li>3m</li> </ul>	<ul> <li>3.5.2 Side and Rear</li> <li>To boundary within R4 Zone: <ul> <li>6m up to 4 storeys</li> <li>9m for 5-8 storeys</li> <li>12m for 9 storeys and above</li> </ul> </li> <li>To boundary with R2 and R3: <ul> <li>Min 9m if habitable rooms/balconies to this side</li> </ul> </li> </ul>
Density       2.2 Site Area and Frontage         • Min site area – 1,000m²         • Min street frontage of 20m         • For cul-de-sac sites or sites with curvilinear street frontages:         • Min site area of 750m²         • Min site width at front building line of 17m         • Controls for curvilinear street frontages and cul-de-sacs removed.         • New provision: min. site area 250m2 per attached dwelling or multi-dwelling unit         • New provision : If located west of Girraween St in the Stringybark Precinct (Locality 6) attached dweling and multi dwelling housing proposals require:         • A minimum site area of 750sqm per development; and         • A minimum site width at the front building line of 17m.		<ul> <li>3.2 Density</li> <li>Min site area – 1,500m<sup>2</sup></li> </ul>
Building Depth	n/a	<ul><li>3.3 Building Depth</li><li>Max 18m (exclusive of balconies)</li></ul>
Building Width	n/a	<ul><li>3.4 Building Width</li><li>Max 40m (greater may be permissible if articulation is satisfactor</li></ul>

	Clause C.2 Attached and Multi-Dwelling Housing (Townhouses and Villas)	Clause C.3 - Residential Flat Buildings
Building Separation	<ul> <li>2.8.1 Privacy</li> <li>Min 12m habitable</li> <li>Min 9m habitable / non-habitable</li> <li>Min 3m non-habitable</li> </ul>	<ul> <li>3.6 Building Separation (within developments)</li> <li>4 storeys/12m: <ul> <li>Min 12m habitable</li> <li>Min 9m if habitable / non-habitable</li> <li>Min 6m non-habitable rooms</li> </ul> </li> <li>5-8 storeys/25m: <ul> <li>Min 18m habitable</li> <li>Min 13m if habitable</li> <li>non-habitable</li> <li>Min 13m if habitable / non-habitable</li> <li>Min 9m non-habitable rooms</li> </ul> </li> </ul>
Size of Dwellings	<ul><li>2.7 Building Design</li><li>Min dwelling width is 5m</li></ul>	<ul> <li>3.8 Size of Dwellings</li> <li>Min 40m<sup>2</sup> studio net Excludes balconies, corridors, lobbies, car spaces, storage areas outside the dwelling, private and communal open space, lift and other services shafts</li> </ul>
Dwelling mix	n/a	<ul> <li>New provision: Min. 10% of each dwelling type (1, 2, 3 bed) to be provided to ensure dwelling mix</li> </ul>
Landscaped Area	<ul> <li>2.6 Landscaped Area</li> <li>Min 35% with minimum width of 3m Amendment for attached dwellings: landscaping requirement per dwelling site, not whole development site</li> </ul>	<ul> <li>3.17 Landscaped Area</li> <li>Min 25% and further 15% planting on structures or landscaped area (podiums and internal courtyards)</li> </ul>
Height	<ul> <li>2.7 Building Design</li> <li>Townhouses: max 2 storeys</li> <li>Villas: max 1 storey</li> <li>Min floor to ceiling height on ground floor 2.7m and on first floor 2.4m</li> </ul>	<ul><li>3.11 Ceiling Heights</li><li>Min 2.4m to 2.7m</li></ul>
Private Open Space	<ul> <li>2.8.3 Private and Communal Open Space</li> <li>Min 4m dimensions</li> <li>Min unbuilt upon area of 50m<sup>2</sup> per 2 or 3 bedroom dwelling</li> <li>Min unbuilt upon area of 75m<sup>2</sup> per 4 or more bedroom dwelling</li> <li>Up to 50% may be partially located above vehicle parking structure</li> <li>Min paving of 10m<sup>2</sup> per dwelling</li> <li>Not permitted within front setback area</li> </ul>	<ul> <li>3.9 Private Open Space (balconies and terraces)</li> <li>Min 2m depth</li> <li>Min 10m<sup>2</sup> area</li> <li>Min 4m depth and 16m<sup>2</sup> for ground floor dwellings</li> </ul>
Communal Open Space	<ul> <li>2.8.3 Private and Communal Open Space</li> <li>Required for more than 5 townhouses or villas</li> <li>Min 10% of site area</li> <li>New provision for townhouses: garage/carport roof to be non-trafficable (therefore cannot use as communal open space)</li> </ul>	<ul><li>3.16 Communal Open Space</li><li>Min 25% site area</li></ul>
Car Parking	<ul> <li>2.9 Number of Car Parking, Motorcycle and Bicycle Spaces</li> <li>2 or 3 bed dwelling – 1 space</li> <li>4 or more bed dwelling – 2 spaces</li> <li>Visitors – 1 space per 4 dwellings</li> <li>Motorcycle – 1 space per 25 car spaces</li> <li>1 bike locker per 10 dwellings</li> <li>1 bike rack per 12 dwellings</li> <li>Amendment for multi-dwelling housing: same parking rates as RFBs (incl. for studios &amp; 1 beds)</li> <li>Amendment for attached dwellings: requirements for multi-unit housing to apply, except for visitor parking</li> <li>Amendment for townhouses: rates for bike lockers/racks increased (new rate unknown)</li> </ul>	<ul> <li>3.10 Number of Car Parking, Motorcycle and Bicycle Spaces</li> <li>Studio - 0.5 space</li> <li>1 Bed - 1 space</li> <li>2 Bed - 1.5 spaces</li> <li>3 + Bed - 2 spaces</li> <li>Visitor - 1 space per 4 dwellings</li> <li>Motorcycle - 1 space per 25 car spaces</li> <li>1 bike locker per 10 dwellings</li> <li>1 bike rack per 12 dwellings</li> <li>New provision: 1 bike locker per 4 dwellings and 1 rail/rack per 10 dwellings (with a min of 4 rail/racks)</li> </ul>

### 2.8 Relevant Development Applications

As at 31 October 2011, eight (8) development applications (DAs) for residential flat development and one DA for 4 x townhouses at 26 Pinaroo Place have been lodged within the Study Area. The locations of the DAs are shown at **Figure 11**.

As at 31 October 2011, the following five (5) DAs (244 apartments) had been approved by either the Land and Environment Court or the Joint Regional Planning Panel (JRPP):

- 9 13 Mindarie Street (32 apartments);
- 554 560 Mowbray Road West (58 apartments);
- 532 534 Mowbray Road West and 72 -74 Gordon Crescent (46 apartments);
- 31 39 Mindarie Street (60 apartments); and
- 76-82 Gordon Crescent (48 apartments)

The remainder of the DAs had either been determined by the by way of refusal or were currently being considered by Council.



Figure 11 – Location of Development Applications

## 3.0 Existing Site Conditions

The following section summarises the existing conditions of the Study Area, relevant to its redevelopment potential.

### 3.1 Topography

Mowbray Road West sits generally on the crest of an east - west running ridgeline. The Study Area is on the south facing slope of this ridgeline which falls towards Stringybark Creek, to the south of the Study Area. Figure 12 illustrates a slope analysis of the Study Area with various north-south cross sections at Figures 13 to 15.

The slope within the majority of the Study Area is between 0 and 10 degrees. A steeper section runs east west through the central portion of the Study Area with slopes between 10 and 25 degrees. The western portion of the Study Area is generally less steep than the eastern portion.

### 3.2 Geotechnical Conditions

Based on a review of geotechnical reports submitted with several of the DAs within the Study Area:

- the soil profile generally consists of sandy loam material and underlain by bedrocks generally consisting of medium strength Hawkesbury sandstone;
- the regional groundwater table is expected to be located closer to Stringybark Creek and is unlikely to affect the development area; and
- there is unlikely to be any significant geotechnical constraints to high density residential redevelopment within the Study Area.

### 3.3 Existing Development

The existing development within the Study Area is set out below:

- there are 387 dwellings within the Study Area comprising 203 apartments and 184 dwelling houses;
- the dwelling houses are a mix of single and double storey of varying ages, styles and quality;
- the average lot size within the Study Area is 630m<sup>2</sup>;
- the existing gross density (inclusive of surrounding roads) is approximately 18.5 dwellings per ha;
- the eastern end of the Study Area (ie 1A Centennial Avenue and 508 - 530 Mowbray Road West) comprises 2-3 storey, walk-up residential flat buildings, the vast majority of which have been strata titled;
- Housing NSW are a significant land owner within the western portion of the Study Area with 50 lots (approximately 110 dwellings);
- two (2) small retail shops (cafe/ pizzeria and speciality deli) are located at the western end of the Study Area (552 - 554 Mowbray Road West); and
- two (2) small public open spaces are located within the Study Area.

**Figure16** illustrates the typical character of the existing development within the Study Area.

### 3.4 Road Conditions

Diversi Consulting (**Appendix C**) has undertaken high a level review of the road infrastructure within the Study Area. The findings are summarised below. **Figure 17** illustrates the typical character of the streetscapes within the Study Area.

Mowbray Road West is a regional road with a carriageway width of about 12-13m and comprises a concrete road shoulder on the northern side and an asphalt pavement on the central pavement and southern road shoulders. Based on a visual inspection of the road, the condition of the pavement appears to be in fair condition with some isolated pavement defects and failures. Concrete footpaths are also provided both sides of the road. Elsewhere in the Study Area are local streets and access places of varying widths with carriageways generally 7.5m-9m wide.

Based on a visual inspection, the condition of these roads is generally fair with some localised defects and failures. In particular there is some longitudinal cracking in Gordon Crescent which indicates some lateral movement of the road and possibly slippage or movement of the steep embankments sloping into Batten Reserve and Stringybark Creek.

It is likely that some of the roads in the eastern portion of the Study Area will need to be either reconstructed, patched and sealed with asphalt or cement stabilised and sealed with asphalt to rehabilitate the existing pavements. It is likely the most cost effective method would be to stabilise and seal subject to detail pavement investigations and design being undertaken.

As the road pavements in the western part of the Study Area appear to have been recently repaired in selected areas, the condition of the pavements are generally better than the eastern portion of the Study Area. As such it is likely that some patching of pavements and sealing with asphalt may be sufficient to rehabilitate the pavements. It is envisaged that these pavement works would be undertaken as part of Council's annual works program.

Diversi Consulting conclude that based on the likely future yield of the area it is likely that many of the existing road pavements will need to be rehabilitated or upgraded to cater for the additional traffic volumes and loads. However, the overall road conditions do not preclude the redevelopment of the Study Area for higher density housing.



Figure 12 – Study Area Slope Analysis







Figure 14 – Section B-B



Figure 15 – Section C-C



Key Plan



Figure 16 – Photographs of various existing development within the Study Area



Centennial Avenue



Kullah Parade



Mowbray Road West

Figure 17 – Photographs of the typical streetscape character within the Study Area



Elizabeth Parade



Merinda Street







Mindarie Street



Pinaroo Place



Gordon Crescent



Mindarie Street



Willandra Street

### 3.5 Accessibility to Public Transport

The Study Area is accessible by public and private bus networks. Bus routes are provided along Mowbray Road West, Epping Road and Centennial Avenue (see **Figure 18**). Sydney Buses services (summarised in **Table 7**) link the Study Area with the Sydney CBD, Chatswood, Epping, Ryde and Sydney Olympic Park. The Hillsbus services stop on Epping Road (corner Sam Johnson Way) provides access to Rouse Hill, Dural/Castle Hill and the Sydney CBD.

**Figure 18** illustrates the accessibility to the lots within the Study Area to the bus stops for the above services. The hatched areas indicate the lots that are within 400m walking distance to the bus stops. In summary, all lots within the Study area are within 400m walking distance of the various bus stops. Lots at both the eastern and western ends of the Study Area are within 400m of two separate routes therefore, increasing their accessibility to public transport.

### Table 7 – Bus services accessible to the Study Area

Bus	Destinations	Weekday AM Pe	ak	Weekday PM Peak	
Route		East bound	West Bound	East bound	West Bound
Routes S	ervicing Mowbray Road West				
533	Monday to Friday peak hour service between service between Sydney Olympic Park, Rhodes, Ryde, North Ryde, Mowbray Rd and Chatswood		Every 15 mins	Every 15 mins	
534	Daily daytime and early evening service between Ryde, North Ryde, Mowbray Rd and Chatswood	Every 15 mins			Every 15 mins
258	Monday to Friday limited peak hour service between Chatswood, Chatswood West and Lane Cove Industrial area				2 services only (1 hour apart)
Routes S	ervicing Centennial Avenue				
258	Monday to Friday limited peak hour service between Chatswood, Chatswood West and Lane Cove Industrial area	2 services only (1.5 hours apart)			
Routes S	ervicing Epping Road (Sam Johnson Way Bus Stop)				
285	Monday to Friday peak hour service between Lane Cove Industrial area, Lane Cove and City-QVB	Every 30 mins	Every 30 mins	Every 30 mins	Every 30 mins
286/ 287	Monday to Friday peak hour services between Denistone East (286), Ryde (287), North Ryde, Lane Cove, St Leonards, North Sydney, Milsons Point (287) and City – QVB (286)	Every 15 mins			Every 30 mins
288/ 290	Daily full time service between Epping, Macquarie University, Macquarie Centre, Kent Road (288), North Ryde, Lane Cove and City - QVB via Freeway (288) or via North Sydney (290)	Every 10 mins	Every 30 mins	Every 10 mins	Every 30 mins
292	Daily full time service between Marsfield, Macquarie University, Macquarie Centre, Macquarie Park, North Ryde, Lane Cove and City - QVB	Every 10 mins	Every 30-45 mins	Every 45-60 mins	Every 30 mins
294	Monday to Friday peak hour service between Macquarie Centre, Talavera Road, Lane Cove and City via Freeway	Every 15 mins	Limited		Limited





### Figure 18 - Local Accessibility Plan

#### Bus Services •••• Bus Route 533 & 534

- (Sydney Olympic Park & Ryde to Chatswood) •••• Bus Routes 285, 286, 287, 288, 290, 292 & 294
- (Servicing Epping Road and Stopping at Cnr Sam Johnson Way) •••• Bus Route 258 (travelling to Chatswood)
- •••• Bus Route 258 (travelling to Lane Cove West)
- •••• Hillsbus (Private) Services

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### 3.6 Heritage

### European Heritage

There are no heritage items or heritage conservation areas within the Study Area or in close proximity to the Study Area.

### Aboriginal Heritage

No known Aboriginal heritage sites are located within the Study Area. A number of Potential Archaeological Deposits (PADs) are located adjacent to the Study Area within Batten Reserve.

### 3.7 Existing Utility Services

Diversi Consulting were engaged to provide a high level assessment of civil infrastructure available to the Study Area. A copy of the Diversi report is included at **Appendix C** and its key findings are summarised below.

### Sewer

The Study Area is serviced by gravity sewer mains ranging from 150-300mm in diameter and typically running at the back or front of properties.

### Water

The Study Area is serviced by a 100mm diameter water reticulation network branched off from a 200mm diameter water pipe located on the northern side of Mowbray Road West.

### Electricity

Electricity is supplied from above ground cables distributed around the Study Area. There are also some underground high and low voltage cables on the southern side of Mowbray Road West under the footpath, and an existing electrical kiosk substation in the north-eastern corner of 520 Mowbray Road West.

### Gas

The Study Area is serviced by natural gas comprising nylon pipes ranging from 32mm to 75mm in diameter.

### Future Capacity

In summary, the Study Area is well serviced by utilities. The existing capacity of services is unknown and further investigations are required with Sydney Water, Ausgrid and Jemena to determine the extent of upgrades required to accommodate future development.

Diversi notes that it is likely the capacity of these networks, in their current form, will be insufficient for high density development. It is expected that subject to the required investigations and augmentation by the relevant service providers, there is unlikely to be constraints to redeveloping the precinct for higher density residential development.

### 3.8 Flooding and Stormwater Management

Diversi Consulting has been engaged to provide a high level assessment of stormwater and flooding conditions within the Study Area. A copy of the Diversi report is included at **Appendix C** and its key findings are summarised below.

### Flooding

As Stringybark Creek is located in a deep valley in Batten Reserve, it is unlikely that flooding due to rising waters would occur in the Study Area. Flooding would be more likely to occur due to limited capacity of pipes, blocked pits and pipes or no dedicated/formed overland flow paths.

### Stormwater Management

Stormwater drainage in the Study Area generally consists of a pit and pipe system which drains to Stringybark Creek via local street drainage pipelines, inter-allotment drains and natural channels. Recent approvals in the Study Area have also proposed on site detention (OSD) systems. It is recommended that stormwater outlets into Batten Reserve be upgraded to control stormwater discharging into the reserve, and gross pollutant traps be provided.

In summary, aside from potential blocking of pits and pipes there are no constraints to development with respect of stormwater management and flooding.

### 3.9 Stringybark Creek Riparian Corridor

The Lane Cove LEP 2009 identifies a small portion of Study Area as being Riparian Land, associated with Stringybark Creek (see **Figure 19**). This affectation does not preclude development on this land, rather it requires the consideration of the impacts of development on the land and any opportunities for rehabilitation of aquatic and riparian vegetation and habitat on that land.

For the purposes of the Water Management Act 2000 (WMA), Stringybark Creek is likely to be considered a 'third order' watercourse meaning that a core riparian zone (CRZ) of 20 -40m and a 10m vegetated buffer - measured from the top of the highest bank of the watercourse, may be required by the NSW Office of Water. Such a requirement would most likely to apply to a small part of the eastern end of the Study Area (see **Figure 19**) and would most likely preclude development on 1 lot being No. 13 Centennial Avenue.



Stringybark Creek (near intersection of Centennial Avenue, Elizabeth Parade and Gordon Crescent)



Figure 19 – Stringybark Creek Riparian Corridor

### 3.10 Flora and Fauna

### Within the Study Area

Broad scale vegetation mapping has been undertaken by the National Parks and Wildlife Service (see **Figure 20**). This mapping identifies the likely presence of Turpentine-Ironbark Margin Forest and Sandstone Ridgetop Woodland within the Study Area. The former is identified as an Endangered Ecological Community (EEC) under the TSC Act.

The presence of an EEC is particularly relevant at the DA stage when impacts of the proposed development must be addressed. In determining a DA, Council is required to consider impacts on the environment including any impacts on EECs (see section 79C(1)(b) of the EPA Act). More specifically, this would require consideration of cumulative environmental impacts such as the cumulative loss of habitat from the Study Area resulting from the proposed development and other approved/proposed development in the surrounding area, and the impacts of this on the viability of the EEC in the locality. Refer to Section 2.1 for more discussion about relevant legislative requirements.

The importance of this issue was highlighted recently in the JRPP's consideration of a DA for a residential flat building at 76-82 Gordon Crescent. The DA was recommended for refusal on the ground that 15 trees within an EEC would be removed. Council commissioned an ecological consultant, Dr Stephen Ambrose, to undertake a peer review of the applicant's ecological assessment. Dr Ambrose concluded that the removal of the trees would have no significant and adverse impact on the local environment. The JRPP accepted Dr Ambrose's conclusions and resolved to grant consent.

The presence of an EEC within part of the Study Area is, in its self, not a sufficient reason to warrant the down zoning of the affected part of the Study Area. There is a statutory obligation to assess the impact of development on EEC and this may or may not limit the development potential of certain sites.

We note the following recommendation of the JRPP:

"The Panel recommends to the Council that it considers the potential loss of Endangered Ecological Communities from proposed development in the Mowbray Road Precinct. If considered appropriate, a Policy and Plan should be prepared that establishes a suitable location and cost for a biodiversity offset in or near the Precinct, that can be levied on future development."

### Batten Reserve

Figure 21 illustrates the vegetation characteristics within Batten Reserve as mapped by Storm Consulting for Council.

A separate preliminary fauna survey, by Mr Andrew Lothian (for Council), indicated that:

- Batten Reserve is in reasonably good condition as native plant species maintain a dominant presence and provide good habitat for native fauna;
- 40 fauna species were identified, including native mammals, birds, reptiles and amphibian species;
- At least one threatened species is confirmed (Grey-headed Flying-fox) but the presence of two other threatened species (Powerful Owl and Red-crowned Toadlet) is uncertain and future surveys should focus on confirming this; and
- Large trees (both native and planted) are present along Kullah Parade and Gordon Crescent, which form linkages between Batten Reserve and the large number of trees in the block to the north of the Reserve, and have the effect of increasing the functional size of the Reserve.

The report emphasises that only preliminary surveys were undertaken and that more thorough surveys should be undertaken over an extended period of time. It is noted that the report does not make any conclusions about the potential impact of residential development within the Study Area on Batten Reserve.

### 3.11 Bush Fire

An extract from the Lane Cove Bush Fire Prone Land Map is included at **Figure 22**. The Map identifies a large portion of the Study Area as being within the 100m wide 'Bush Fire Prone Land - Vegetation Buffer '. The vegetation within Batten Reserve is nominated as being 'Bush Fire Prone Land - Vegetation Category 1', meaning an area of land that can support a bush fire or is likely to be subject to bush fire attack.

As part of this Study, Eco Logical Australia has been engaged to produce a 'ground truthed' map indicating the land within the Study Area that is bush fire prone. A copy of the Ecological Australia Report is included at **Appendix D**. In preparing the map, Eco Logical Australia undertook:

- a site inspection by a bush fire consultant on Wednesday 21 September 2011;
- a desktop analysis of the vegetation and topography within and surrounding the subject land; and
- a review of the requirements of 'Planning for Bush Fire Protection 2006' (PBP) and other related NSW Rural Fire Service (RFS) policy in regards to bushfire planning and design in bushfire prone areas.

Eco Logical Australia has determined the appropriate Asset Protection Zone (APZ) required under Planning for Bush Fire Planning 2006 (see **Figure 23**). An APZ is an area surrounding a development that is managed to reduce the bush fire hazard to an acceptable level. The width of an APZ will vary with slope, vegetation and building construction level.

The vegetation and slope influencing the Study Area are mainly found in Batten Reserve to the south. The vegetation falls into either the PBP category of 'Forest' or 'Low Hazard'. The slope varies from the PBP category of 'Downslope 0-5 degrees' to 'Downslope 15-18 degrees'.

As shown at **Figure 23**, the APZ requirements for any future development in the Study Area will vary from 10m to 60m.

Figure 24 illustrates the lots that are considered no longer developable due to the impact of APZ requirements discussed above. These include:

- lots that are predominantly covered by the APZ to the extent that they no longer have sufficient area to support a reasonable residential flat building envelope;
- lots that are partially covered by the APZ but due to the required setbacks and / or are unable to be reasonably amalgamated with adjoining lots to create a development site; and
- lots (16-18 Mindarie Street) that are not affected by the APZ but as a result of the APZ can no longer be reasonably amalgamated.

The above have been excluded from the part of the Net Developable Area (see Section 4.1).



Figure 20 – Native Vegetation of the Cumberland Plain

Source: NSW National Parks and Wildlife Service October 2002



Information Source: Storm Consulting, December 2009

Figure 21 – Vegetation characteristics within Batten Reserve



Figure 22 – Lane Cove Council Bushfire Prone Lane Map



Figure 23 – Required Asset Protection Zone



Figure 24 – Impact of APZ Requirements on Net Developable Area